

## Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 L-03 SCA-01 CIAE-00 INR-07 NSAE-00 SS-15

CPR-01 /040 R

DRAFTED BY EUR/SOV:LWILLEMS  
APPROVED BY EUR/SOV:MGARRISON  
L/M:HFSHAMWELL

----- 017299

R 091708Z AUG 75  
FM SECSTATE WASHDC  
TO AMEMBASSY MOSCOW  
INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L STATE 189187

E.O. 11652: GDS  
TAGS: CVIS, UR, CGEN, PINT

SUBJECT: PUBLIC ACCESS TO EMBASSY

REFERENCE: MOSCOW 11143

1. DEPT SHARES EMBASSY'S CONCERN ABOUT PERENNIAL ACCESS  
PROBLEM AND BELIEVES DEMARCHE TO USA DIVISION MFA WOULD BE  
TIMELY AND APPROPRIATE.

2. WE HAVE THREE PROBLEMS WITH TEXT OF NOTE PROPOSED REF-  
TEL:

A. ALTHOUGH WE ARE STILL EXAMINING QUESTION, WE NOTE THAT  
ARTICLE 4 OF CONSULAR CONVENTION DOES NOT PROVIDE SPECIFIC  
GUARANTEE OF ACCESS OF SOVIET CITIZENS TO EMBASSY (ART. 12  
OF COURSE GUARANTEES ACCESS OF US CITIZENS.)

B. SAME PARA OF NOTE, NEXT SENTENCE, WE QUESTION WHETHER  
IT IS DESIRABLE TO FORCE MFA TO CONFIRM OR DENY ASSURANCES  
OF QUOTE UNRESTRICTED END QUOTE ACCESS.

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C. REFERENCE TO PRACTICE OF AMERICAN AUTHORITIES MAY RAISE

SIDE ISSUES, SINCE SOVIET GRIEVANCE HERE IS REVERSE OF OUR GRIEVANCE IN USSR--SOVIETS WANT MORE PROTECTION.

3. WE SUGGEST FOLLOWING REWORDING OF THIRD PARAGRAPH OF DRAFT NOTE PROPOSED REFTEL: THESE DENIALS OF CONSULAR ACCESS VIOLATE STANDARD INTERNATIONAL PRACTICE. THE ACTIONS BY THE MILITIAMEN ARE ALSO MARKEDLY OUT OF CHARACTER WITH WELCOME IMPROVEMENTS IN OTHER ASPECTS OF RELATIONS BETWEEN THE TWO GOVERNMENTS. DESPITE PREVIOUS ASSURANCES FROM THE MINISTRY, APPROPRIATE MEASURES HAVE NOT BEEN TAKEN TO ENSURE REASONABLE CONSULAR ACCESS.

4. IN PRESENTING NOTE YOU MAY WISH TO POINT OUT ORALLY THAT US AUTHORITIES DO NOT INTERFERE WITH PERSONS WISHING TO VISIT SOVIET DIPLOMATIC ESTABLISHMENT FOR PEACEFUL PURPOSES. KISSINGER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CONSULAR SERVICES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 AUG 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** morefirh  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975STATE189187  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** LWILLEMS  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750276-0206  
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**Original Handling Restrictions:** n/a  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 MOSCOW 11143  
**Review Action:** RELEASED, APPROVED  
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**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** PUBLIC ACCESS TO EMBASSY  
**TAGS:** CVIS, CGEN, PINT, UR, US  
**To:** MOSCOW  
**Type:** TE  
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